Evaluation Options for Wildlife Management and Strengthening of Causal Inference

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Wildlife management aims to halt and then reverse the decline of threatened species, to sustainably harvest populations, and to control undesirable impacts of some species. We describe a unifying framework of three feasible options for evaluation of wildlife management, including conservation, and discuss their relative strengths of statistical and causal inference. The first option is trends in abundance, which can provide strong evidence a change has occurred (statistical inference) but does not identify the causes. The second option assesses population outcomes relative to management efforts, which provides strong evidence of cause and effect (causal inference) but not the trend. The third option combines the first and second options and therefore provides both statistical and causal inferences in an adaptive framework. We propose that wildlife management needs to explicitly use causal criteria and inference to complement adaptive management. We recommend incorporating these options into management plans.

Keywords: adaptive management, biodiversity conservation, causality, population trends, strength of inference

Many wildlife species are managed to conserve them, to sustainably harvest them, or to control them, such as reducing their undesirable impacts (Caughley 1980). Ideally, management should be both effective in achieving its aims and efficient in its use of scarce resources and should also be responsive to evidence of its impacts through monitoring. Therefore, management can be a learning process termed *adaptive management* (Walters and Holling 1990, Westgate et al. 2013).

In conservation, the aim is to halt and then reverse declines in the abundance and distribution of threatened species (Caughley 1994, Green 2002, Akcakaya et al. 2018). Conservation programs need a clear, quantifiable, aim (Tear et al. 2005) so their effectiveness can be assessed. Vague aims such as "to improve the trajectories of priority threatened species by 2031" (Australian government 2021) or "the risk of extinction is reduced for all priority species" (Australian government 2022) could be interpreted as implying an increase in abundance or a slower rate of decline of abundance and therefore provide only weak guidance for managers trying to achieve positive conservation outcomes. Assessment usually requires monitoring (Lindenmayer and Gibbons 2012, Legge et al. 2018) to provide information on the status of the population being managed and whether the management aim is achieved. The costs of management options should also be monitored and evaluated (Reddiex

and Forsyth 2006) and should be used to estimate effortoutcome relationships (Hone et al. 2017, 2018) and the return on investment (Murdoch et al. 2007).

Monitoring a species may be sufficient to determine its status according to the conventional categories of the International Union for the Conservation of Nature (IUCN 2012)-such as whether it is Threatened, Endangered, or Critically Endangered. Monitoring is needed to assess trends (figure 1) which should be inferred from formal analyses. For example, woodland birds in Australia have often been reported to be declining in abundance, but a detailed review of studies showed only 14 out of 44 of these studies incorporated formal statistical analysis of trends (Rayner et al. 2014). Similarly, there have been limited evaluations of the effects of vertebrate pest control on the pests or their impacts (Reddiex and Forsyth 2006, Reddiex et al. 2006) and of many conservation efforts (Williams et al. 2020). On a positive note, there are many reported examples of positive trends following conservation efforts (Garnett et al. 2018), and these are being recognized in the Green Status of Species (Akcakaya et al. 2018, Grace et al. 2021). Trends use statistical inference to provide evidence of change in abundance (figure 1) but do not identify the causes (time is not a cause; Harre 1972).

We recognize two broad classes of graphical representation of management outcomes, conceptual graphs and

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Figure 1. A framework of schematic graphs showing three options, as columns, for evaluating wildlife management. From the top down within the column of outcomes (O) versus time (t), there is increasingly stronger statistical inference of a trend. From the top down within the middle column of outcomes versus efforts (E), there is increasingly stronger statistical inference of parameter values and stronger causal inference that management efforts caused the outcomes. From the top down within the right column of outcomes versus both time and efforts, there is increasingly stronger statistical inference of trends and parameter values, and stronger causal inference that management efforts caused the trends. In the bottom row, open circles are predictions that are validated independently (dashed lines). Examples of options in each column are illustrated in figures 2, 3, and 4 and in tables 1, 2, and 3 respectively. Costs of options increase down each column and across each row. For simplicity, aims and measures of precision are not explicit but should be recognized.

empirical graphs (figure 1). Conceptual graphs have no data and detail hypothetical trends or relationships of what has happened, what is happening now, and what is expected to happen in the future (figure 1). Conceptual graphs have an obvious role at the planning stage of management and can also be thought of as models of alternative hypotheses to be evaluated as the program proceeds. They may reflect intentions, established knowledge, or expert opinion. Expert opinions or judgements can be useful (Joseph et al. 2009), especially if procedures to reduce bias are incorporated (Speirs-Bridge et al. 2010). In contrast, empirical graphs are based on data obtained through monitoring (figure 1). In all these graphs, the outcome measure—for example, abundance or density—is presented on the vertical axis (as a dependent variable), and time or the level of management effort is on the horizontal axis (independent variable). Causal theory is clear that time is not a cause (Harre 1972), and, therefore, graphs of outcomes as a function of time show trends and not causes. Empirical graphs with analyzed data and graphs incorporating validated predictions provide progressively stronger statistical and causal inference that the outcomes did occur and why; in figure 1, this progression increases from a minimum at top left to a maximum at bottom right.

The aim of this article is to describe a unifying framework that incorporates three options-the option of evaluating wildlife management on the basis of assessment of trends but not causes, an alternative option on the basis of evidence that management causes observed outcomes but without assessing trends, and a third option that combines evidence of both trends and causes. We distinguish between statistical inference, with its focus on parameter estimation and inferences from a sample, and causal inference, with its use of logic and evidence. For example, statistical inference using linear regression focuses on estimates of the slope and intercept and the precision of each. In contrast, causal inference focuses on the extent and direction of change in an outcome when management effort changes (increases or decreases) and therefore links cause and effect. We show how strength of inference-that is, the confidence we have in both parameter estimates and causalityvaries within each management option,

and how scientists and managers can benefit from explicit consideration of cause and effect.

Demonstrating that an outcome is caused by management—causal inference

The problem of demonstrating that a wildlife management outcome, whether beneficial or detrimental, is a consequence of management efforts, also called *actions* or *investments*, is an instance of the general scientific problem of demonstrating causality or cause and effect. Causality is based on logic and its principles of reasoning (Harre 1972, Williams 1997, Williams et al. 2002) and is a fundamental issue in science and other research (Pearl 2009, Imbens 2020). Many studies have explicitly described features that are required or desirable to demonstrate cause and effect. Those criteria include temporality (a cause occurring before its effect), experiment, a plausible mechanism, consistency (repeatability), coherence, a dose–response relationship, specificity, strength, and analogy (Hill 1965). Other evidence includes an increase in prediction bias when a possible cause is removed (Granger 1969) and convergence to a higher correlation between observed and predicted parameter values with an increased data set (Sugihara et al. 2012). Repeatability, consistency, and coherence have been examined using triangulation (Munafo and Smith 2018) to encourage greater evidence of causality from multiple sources. More basic evidence is that both a stressor (a management effort in our context) and a response (an outcome) occurred (Nichols et al. 2017).

Management that demonstrates more of these criteria can make stronger causal inferences (Cox and Wermuth 2004) about the link between efforts and outcomes; that is, managers have more confidence of a causal relationship and therefore have more reliable knowledge (Romesburg 1981). Levels of causal inference were described starting at level 0 when they were based only on association (e.g., correlation between observed quantities), level 1 when they were based on experimental results, and level 2 when they were based on a unique mechanism (Cox and Wermuth 2004). We propose a third level when inferences are also supported by validated quantitative predictions. We interpret the levels as cumulative; level 2 incorporates level 1 and so on. We recognize that wildlife managers and scientists cannot always do randomized, replicated, manipulative experiments, especially with threatened species. However, validating predictions has been encouraged in wildlife research as part of obtaining reliable knowledge (Sells et al. 2018). In other scientific disciplinesnotably, astronomy and meteorology-randomized manipulative experiments are typically not possible. However, predictions can be made from hypotheses and then validated in separate observational studies (Lipton 2005, Sells et al. 2018), and these disciplines evidently produce reliable scientific knowledge. A famous example in science is the validated prediction in Einstein's theory of general relativity of light bending, by observations of stars close to the sun during a solar eclipse (Dyson et al. 1920, Nature Physics 2019). Levels 0 to 3 match particular rows in the righthand column in figure 1; row 2 is level 0, showing association in empirical graphs, row 3 combines the first and second levels, showing empirical graphs with analysis and incorporating temporality, experiment, and a mechanism; and the bottom row is our level 3, showing an empirical graph, analysis, and validated predictions. An analogous hierarchy of experimental designs used in medicine ranked them on their ability to lead from weaker to stronger causal inferences (Harris et al. 2006) and was similar to that described earlier by Manly (1992) in a general scientific context.

Adaptive management is used in wildlife management to integrate monitoring and learning into a process of improving the effectiveness and efficiency of on-ground efforts and actions (Walters and Holling 1990, Williams et al. 1996, 2002). Criteria for demonstrating adaptive management have been listed as identification of management goals and options, rigorous statistics such as including experiments, monitoring, and adjusting management in response to results (Westgate et al. 2013). These components and criteria are similar to but not identical to the causal criteria identified earlier; adaptive management is more explicit about goals and options and changes to management as information accumulates. Wildlife managers need to have confidence in the reliability of results they use to adjust management. The framework of figure 1 can help managers assess their level of confidence for decision-making and how it can be increased by changing management toward having features matching those in the figure's bottom righthand corner. In the context of wildlife management, a focus on inferring cause and effect from manipulative experimentation seems appropriate, because management implies the use of interventions rather than making passive observations alone. However, there will be situations in which observations are appropriate, most obviously prior to more active management. We now briefly describe the options.

Option 1: Evaluation by using trends

Species and community management can assess temporal trends in abundance or related parameters by using statistical inference—namely, parameter estimation and inferences from a sample to a wider population (figure 1's left column). Trends, such as marked declines in abundance, can be used to decide whether management actions or efforts should be initiated or, if they are already underway, modified. Trends are used to assess conservation status categories, such as Endangered (IUCN 2012).

A conceptual graph of outcomes. A conceptual graph can describe expected trends over time (figure 2a, table 1). An interesting example is used in the Saving Our Species program of the New South Wales government (Brazill-Boast 2018, Office of Environment and Heritage 2018). The outcome metrics are described as on track if they are between the two curved lines in the figure, an approach borrowed from quality control charts in industry (Burgman et al. 2012). The target outcome, also called the aim, objective, or goal, is explicit. The figure is not explicit about how to interpret outcomes above the on-track lines, although presumably managers should be pleased outcomes are ahead of the time schedule. The strength is that the concept is simple and being explicit is available for all to see and use. Such a graph is called a response to management curve (Office of Environment and Heritage 2018, Mayfield et al. 2020); to show the response explicitly, an annotation is needed to show the point at which management commenced and preferably separate curves showing the expected outcomes with and without management should be included from that point.



Figure 2. Examples of graphs illustrating evaluation of trends in wildlife species. (a). Conceptual graph of outcomes over time. Outcomes are on track between the dashed line and dotted line, and the long-term target is shown by the dashed and dotted line. After Office of Environment and Heritage (2018) and Brazill-Boast (2018). (b). Annual estimates of abundance of pups of long-nosed fur seals (solid circles) in part of southern Australia and the fitted exponential population growth curve (solid line). Measures of precision are not shown in the figure but were reported in the original paper. After Shaughnessy and Goldsworthy (2015).

Outcomes over time with no analysis. This is a simple graph or table of outcomes over time, such as of abundance or distribution, obtained from monitoring. It is empirical, although with no measures of precision or formal estimation of trend (figure 1); it is found in the literature with surprising frequency (Reddiex et al. 2006, Rayner et al. 2014). The latter study used a scoring system to reflect the inferential status of trends in woodland birds from casual (no analysis) to rigorous (formal analysis) and included assessing whether formal data analysis had occurred (Rayner et al. 2014). This management option highlights a gap in the threatened species conservation categories of the IUCN. The data deficient category (IUCN 2012) is appropriate when there is insufficient data to assess trend. When data are available but are not analyzed and any trends are ambiguous in the absence of analysis, then the category would be better labelled as data or analysis deficient. A strength is that the graph or table is simple and is explicit about the outcome measure, which can be related to a management aim or target if one has been set.

Outcomes over time analyzed. Some studies report trends in abundance with analysis (figure 1) and measures of precision. A single species example demonstrating a high level of precision is the positive annual instantaneous population growth (r = 0.11, 95% confidence interval = 0.10-0.12) of pups (figure 2b) of long-nosed fur seals (*Arctocephalus forsteri*), a previously threatened population, at Cape du Couedic in South Australia (Shaughnessy and Goldsworthy 2015). Additional examples are shown in table 1.

The observed annual rate of population growth, r, and its precision can be estimated to determine whether the instantaneous rate, r, is negative, suggesting population decline, or less than or equal to the maximum growth rate $(r_{\rm m})$; $0 < r \le r_{\rm m}$ (table 1). The latter approach is analogous to quality control charts defining boundaries of change (Manly 2001, Burgman et al. 2012). The parameter, r_m , can be obtained from the literature, or estimated using published methods (Duncan et al. 2007, Hone et al. 2010). The strength of the approach suggests it should be incorporated into the standard procedures and Recovery Plans for managing threatened species. Introducing an arbitrary cap on $r_{\rm m}$, is undesirable, such as in the Threatened Species Index, which caps annual finite population growth (λ) at 10 (Bayraktarov et al. 2020 and their supplemental material, p. 34) independent of a species' maximum rate of growth. Threatened species can have a maximum annual finite growth rate greater than 10 and, therefore, an $r_{\rm m}$ greater than 2.30 (as $\lambda = e^r$, that is $10 = e^{2.30}$; Hone et al. 2010).

Predicted trends validated. Quantitative predictions can be made using data collected previously, and those predictions compared with independent data (Lipton 2005, Possingham et al. 2012), including data to be obtained in the future (figure 1). Ideally, the predictions are validated—that is, shown to be unbiased (no significant difference between observed and predicted estimates)—and precise (low variability). Examples from wildlife management are shown in table 1. A strength of the option is that it provides evidence of reliable information on which to base decisions. Limitations are that the option requires high quality (unbiased and precise) monitoring data and analysis, which requires more funds, and an extended duration.

The conceptual and empirical graphs of trends in the left column of figure 1 provide no evidence that trends are caused by management efforts. The next two options generate causal inference about the effects of management.

Option 2: Evaluation of outcomes and management efforts

A second set of options (figure 1, middle column) focuses on relationships between management outcomes and

Type of data or information	Species	Sources
Conceptual graph	Generic not species specific	Brazill-Boast (2018), Office of Environment and Heritage (2018), Mayfield and colleagues (2020)
Data with analysis, single species	Helmeted honeyeater (Lichenostomus melanops cassidix)	Smales and colleagues (2009), Hone (2014)
	Long-nosed fur seal (Arctocephalus forsteri)	Shaughnessy and Goldsmith (2015)
	Imperial cormorant (Leucocarbo atriceps)	Yorio and colleagues (2020)
	Northern spotted owl (Strix occidentalis caurina)	Anthony and colleagues (2006), Forsman and colleagues (2011), Dugger and colleagues (2016)
Data with analysis, multiple species	Woodland birds	Rayner and colleagues (2014)
	Amphibians, reptiles, birds, mammals	Leung and colleagues (2017)
	Birds	Department of Environment, Food and Rural Affairs (2018),
	Birds	Rosenberg and colleagues (2019)
Data with analysis, including checking whether $r \leq r_{\rm m}$	African elephant (<i>Loxodonta africana</i>)	Caughley (1974), Foley and Faust (2010), Morrison and colleagues (2018), Louw and colleagues (2021)
	Yellow-footed rock wallaby (Petrogale xanthopus)	Sharp and colleagues (2014)
	Humpback whale (Megaptera novaeangliae)	Harrison and Woinarski (2018)
	Boodie (Bettongia lesueur)	Treloar and colleagues (2021)
Validated predictions	Reindeer (Rangier tarandus)	McCallum (2000)
	House mouse (Mus domesticus)	Krebs and colleagues (2004)
	Lynx (Lynx canadensis)	Hone and colleagues (2007)
	Soay sheep (Ovis aries)	Coulson and colleagues (2008)

Table 1. Examples of wildlife studies using statistical inference and reporting outcomes as a function of time (trends) as is shown in figure 1's left column.

efforts and therefore involves both statistical and causal inference. The core issue in the present article was highlighted in a question asked of wildlife conservation managers by the then New Zealand prime minister in 2019 (Kiri Reihana, University of Waikato, Hamilton, New Zealand, personal communication, 3 December 2019): "How much would it cost to get a 2% increase in kiwi populations?" As for trends, the progression from conceptual graphs to data to analyzed data and to validated predictions corresponds to increasing strength of inference that the observed outcomes occurred (statistical inference) and were caused by management efforts (causal inference). The temporality causal criterion requires that management efforts must precede outcomes.

A conceptual graph of outcomes versus management efforts. A conceptual graph (figure 3a) relates management outcomes (y-axis, dependent variable) to efforts (x-axis, independent variable; Hone et al. 2017). Alternative management aims should also be shown. Examples are listed in table 2. A strength of the conceptual graph is its use as a planning tool, which can be revised as a program proceeds. It shows management levels including no management explicitly

(figure 3a). Time is not shown explicitly, although this can be indicated by labelling.

Outcomes and management effort reported with no analysis. Measurements of outcomes at different levels of effort are graphed (figure 1). A simplified version includes a comparison of efforts and no efforts. A strength is that the graph has empirical data over a range of differing management efforts, which includes no management (an experimental control). A limitation is the lack of statistical analysis.

Outcomes and management efforts reported and analyzed. Desired outcomes, such as abundance, or its change (r) over a defined period, are related to management efforts through both graphing and analysis (figure 1). Examples are listed in table 2, demonstrating such an approach is feasible. Data to estimate an effort–outcome relationship can be observational, using natural experiments, such as in the rhinoceros (figure 3b) and elephant examples (Leader-Williams and Albon 1988). However, to provide stronger causal inference manipulative experiments can be used, such as in the five field experiments of wildlife management reported by Hone and colleagues (2017, their table 2). A strength of the option is that the extent



Figure 3. Examples of graphs illustrating evaluation of effort-outcome relationships in wildlife management. (a) Conceptual graph of possible cause and effect relationships (A, B, and C represent alternative hypotheses) between management outcomes and efforts. Alternative C has a threshold level of effort (ET) before outcomes change. The intercept on the y axis corresponds to the outcome when there is no management, and no response to management efforts (the null hypothesis) is shown as the horizontal dashed line (D). Three alternative management aims are shown. Modified from Hone and colleagues (2017). (b). The percentage change in abundance of black rhinoceros over 5 years in nine African countries with different mean annual levels of effort against poachers ($R^2 = 0.68$). Source: Adapted from Leader-Williams and Albon (1988).

to which desired management outcomes or targets are related to management efforts is explicit. Once an empirical relationship is estimated, the threshold level of effort required for population growth can be estimated from the intercept on the x-axis corresponding to no change in abundance.

Predicted outcomes are validated. Observed outcomes, such as abundance, are graphed and analyzed to predict effects of future management and these quantitative predictions are compared with independent data (figure 1). A strength is that the validation of predictions gives strong evidence of cause and effect (Cox and Donnelly 2011) and increases the confidence of managers in their choice of a level of management to achieve their aims.

Option 3: Evaluation of outcomes related to both trends and management efforts

A third set of options for evaluating species management measures trends in outcomes relative to differing management efforts (figure 1 right column). Like option 2, it incorporates both statistical and causal inference. What makes option 3 different from option 2 is that it incorporates variation in both the time and the effort dimensions.

Conceptual graph of outcomes over time with differing management. A simple component of an adaptive management program, with management efforts at one site and no management efforts at another site, after which efforts are switched, is illustrated in figure 4a. Later, the more successful management approach is adopted at both sites, an example of learning in active adaptive management (figure 4a). The alternative lines in figure 4a are models of different hypotheses and are therefore testable predictions of the effects of different management efforts or actions. If only one population can be managed then different levels of effort can be applied sequentially. Over any time period, the rate of population growth can be compared to the maximum possible growth rate ($r_{\rm m}$; figure 4a, dotted line). The management aim is explicit (figure 4a, the horizontal dashed and doubledotted line) and can be shown in the conceptual graph as a line, implying a fixed-point aim such as a population size of 3500, or as an interval, such as between 3000 and 4000, as was described in general terms by Mayfield and colleagues (2020). Examples are listed in table 3.

Outcomes over time for sites with differing management and no analysis. Empirical data of trends in outcomes with differing efforts are graphed (figure 1) or tabulated. A strength is that the observed outcomes can be compared visually to the desired outcome or target. A limitation is that there is no recognition of precision and no statistical analysis to estimate the trends and significance of association. This option corresponds to level 0 of causality of Cox and Wermuth (2004) and the casual inference of Rayner and colleagues (2014).

Outcomes over time for sites with differing management and analyzed. This can range from a simple experimental design (figure 1), such as before-after-control-impact (BACI) through to a randomized, replicated, and controlled experiment, depending on the resources available. Examples are listed in table 3, including the responses of yellow-footed rock wallabies (Petrogale xanthopus) to control of red fox (Vulpes vulpes; figure 4b; Sharp et al. 2014). If only one population occurs the sequential management outcomes could be evaluated by a regression discontinuity design (Manly 1992, Butsic et al. 2017). If the costs of achieving the increases are recorded, then the return on investment (Murdoch et al. 2007) and diminishing returns on investment (Grantham et al. 2008, Hone 2013) could be estimated. This option corresponds to levels 1 and 2 of causality of Cox and Wermuth (2004).

Type of data or information	Species and topics	Sources
Conceptual graph	Species-investment curve	Wilson and colleagues (2007)
	Benefits and costs of duck hunting and geographic scale	Johnson and colleagues (2015)
	Effort-outcomes relationship	Hone and colleagues (2017)
Data with analysis, single species	Black rhinoceros (<i>Diceros bicornis</i>) and African elephant (<i>Loxodonta africana</i>) and antipoaching efforts	Leader-Williams and Albon (1988)
	Yellow-eyed penguin (<i>Megadyptes antipodes</i>) and management efforts	Busch and Cullen (2009)
Data with analysis, multiple species	Bird species richness and feral pig (Sus scrofa) control	Hone (2012)
Validated predictions	Additive and compensatory hunting mortality models for mallard (Anas platyrhynchos)	Nichols (1991)





Figure 4. Examples of graphs illustrating evaluation of trends in effort-outcome relationships in wildlife management. (a). A conceptual graph of adaptive management outcomes over time, showing a scenario in which initially management efforts or actions are applied (solid lines) or not applied (dashed lines) simultaneously, then management is crossed over, and then later both sites are managed. Management can be applied sequentially, as in mallard management in North America, and that is shown by following one line from left to right. For illustrative purposes, exponential population growth and decline, and no diminishing returns are assumed. Maximum population growth (r_m) is shown as the dotted line, and the management aim as the horizontal dashed and double dotted line. (b) Trends in abundance indices (on a $ln = log_e$ scale) of yellow-footed rock wallabies at two sites (Gap Range, the solid circles, and Coturaundee Range, the open triangles) before fox control (1992 to 1995). These trends were not significantly different. Trends were significantly different during 1995 to 1998 at the one site without fox control (Gap Range, the solid circles) compared with the one site with fox control (Coturaundee Range, the open triangles). The fitted regression lines show trends without (the solid lines) and with (the dotted line) fox control. Source: Adapted from Sharp and colleagues (2014).

Type of data or information	Species and topics	Source
Conceptual graph	Wildlife with/without harvest	Walters and Hilborn (1978)
	Duck dynamics and harvest versus no harvest	Frith (1979
	Conservation of forest birds	Green (2002)
	Conservation legacy, gain, and recovery potential	Akcakaya and colleagues (2018)
Data with analysis, single species	Black-flanked rock wallaby (Petrogale lateralis) and red fox (Vulpes vulpes) control	Hone (1994), Kinnear and colleagues (1998)
	Kokako (Callaeas cinerea wilsoni) and pest control	Innes and colleagues (1999)
	Bovine TB in cattle and badger (<i>Meles meles</i>) control	Donnelly and colleagues (2006), Jenkins and colleagues (2010)
	Grand skink (Oligosoma grande) and vertebrate pest control	Norbury and colleagues (2014)
	Northern spotted owl and barred owl (Strix varia) removal	Diller and colleagues (2016), Dugger and colleagues (2016)
	Hihi (Notiomystis cincta) and parasite control	Mather and colleagues (2021)
	African elephant during and after culling	Louw and colleagues (2021)
Data with analysis, multiple species	Trends in native forest birds and vertebrate pest control	Innes and colleagues (2010)
Validated predictions	Mallard and harvesting	Nichols and colleagues (2015, 2019) Zhao and colleagues (2016)
	Rhinoceros (Ceratotherium simum simum) and poaching	Haas and Ferreira (2016)

Table 3. Examples of wildlife studies using statistical and causal inference and reporting management outcomes as a function of both time and management efforts as is shown in figure 1's right column.

Predicted outcomes in trends of differing management are validated. The trends of outcomes with differing management are compared with the management aim, and quantitative predictions made from the analysis are validated (figure 1). Repeated demonstrations that predictions are unbiased strengthens causal inferences. An example is of North American midcontinental mallards (Anas platyrhynchos), whose abundance varies over years as inferred from annual population estimates and their 95% confidence intervals (table 3; Nichols et al. 2015, 2019). Predictions were generated by alternative hypotheses including of the effects of hunting on survival rates in an adaptive management framework with hunting varying sequentially across years. Therefore, the mallard management is similar to the sequential variation of management illustrated in figure 4a, but without the simultaneous management. The sequential implementation of alternative management actions, predictions, evaluations and therefore learning, is a Bayesian approach that could be applied to management of other species. An extra evaluation of mallard management could estimate observed annual growth rates, such as λ , because these can be used as metrics of population health and to assess the effects of management actions (Nichols and Hines 2002). A limitation is that this approach may be too demanding of resources for small or inadequately funded programs.

Discussion

We have described how wildlife management, including conservation, can be evaluated using three options—namely,

outcomes over time (figure 1, lefthand column), outcomes relative to effort (figure 1, middle column), and a combination of these (figure 1, righthand column). Across and within each option, we recognize different strengths of statistical and causal inference and these lead to identification of the favored approach described in the bottom righthand corner of figure 1—data analyzed to estimate trends and experimental estimation of effects of management efforts with validation of predictions. We encourage adaptive wildlife management; however, criteria for demonstrating such management are not identical to those proposed for demonstrating strong causal inference, so we recommend that wildlife managers link their efforts and outcomes to explicit causal criteria.

Our classification of evaluation options according to time and effort and the consideration of both statistical and causal inference help to reveal the strengths and limitations of each. Like Lipton (2005) and Possingham and colleagues (2012), we recommend greater generation and validation of predictions as occurs in other scientific disciplines, such as astronomy and meteorology, where scope for adaptive manipulative experiments is limited. Validating predictions can occur across times at one site, across sites at one time, or a combination. Implementation of options incorporating time and effort dimensions (bottom righthand corner of figure 1) in future wildlife management will increase the reliability of knowledge (Romesburg 1981, Sells et al. 2018) and support a transition from "no clear evidence" to "clear evidence" (Garnett et al. 2019) of management effectiveness. Implementing the stronger options also supports the learning needed for more effective adaptive management, and can require greater cooperation between scientists and managers, which we encourage. The empirical examples presented of mammals, birds, reptiles and amphibians in a wide range of locations around the world show the options are feasible and have broad applicability. We suggest the framework has application to other related disciplines, such as fisheries management.

Our classification of evaluation options can be drawn on by wildlife managers and scientists to support their decision-making in several ways. They can identify which approach they have been using and choose which option to use in future for stronger statistical and causal inference. They can determine whether full use has been made of the monitoring data collected over time, in particular through the estimation of confidence levels and intervals that form the basis of sound decision-making. They can assess whether the program has a clear, quantifiable aim (Tear et al. 2005) and evaluate whether it is achieved. They can predict the outcomes of management and use a different data set to assess predictive bias. They can assess the feasibility of the options described in the present article and, if needed, seek additional resources, in order to strengthen inferences about trends and management effectiveness. They can identify the consequences of not adopting an option in terms of reduced strength of inference and less well-informed adaptive management. In conclusion, we recommend incorporating the framework of figure 1 and its formal process of choosing an evaluation option into the procedures of wildlife management including conservation.

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